

LOS ANGELES POLICE COMMISSION

**BOARD OF
POLICE COMMISSIONERS**

WILLIAM J. BRIGGS, II
PRESIDENT

EILEEN M. DECKER
VICE PRESIDENT

DALE BONNER
MARIA LOU CALANCHE
STEVE SOBOROFF

MARIA SILVA
COMMISSION EXECUTIVE ASSISTANT II



ERIC GARCETTI
MAYOR

RICHARD M. TEFANK
EXECUTIVE DIRECTOR

MARK P. SMITH
INSPECTOR GENERAL

EXECUTIVE OFFICE
POLICE ADMINISTRATION BUILDING
100 WEST FIRST STREET, SUITE 134
LOS ANGELES, CA 90012-4112

(213) 236-1400 PHONE
(213) 236-1410 FAX
(213) 236-1440 TDD

May 11, 2022

BPC #22-093

The Honorable City Council
City of Los Angeles, Room 395
c/o City Clerk's Office

Dear Honorable Members:

RE: SUMMIT OF THE AMERICAS SECURITY REQUIREMENTS, RESPONSE TO CITY
COUNCIL FILE 22-0606-S2 .

At the regular meeting of the Board of Police Commissioners held Tuesday, May 10, 2022 the Board APPROVED the Department's report relative to the above matter.

This matter is being forwarded to you for approval.

Respectfully,

BOARD OF POLICE COMMISSIONERS

A handwritten signature in blue ink that reads "Rebecca Munoz for".

MARIA SILVA
Commission Executive Assistant

Attachment

c: Chief of Police

22-096
RECEIVED
RICHARD M. TEFANK
EXECUTIVE DIRECTOR
DATE 5/5/22

INTRADEPARTMENTAL CORRESPONDENCE

April 28, 2022

1.1

RECEIVED

MAY 05 2022

POLICE COMMISSION

TO: The Honorable Board of Police Commissioners

FROM: Chief of Police

SUBJECT: SECURITY REQUIREMENTS RELATIVE TO THE SUMMIT OF THE AMERICAS – RESPONSE TO CITY COUNCIL MOTION (COUNCIL FILE NO. 22-0606-S2)

RECOMMENDED ACTIONS

1. That the Board of Police Commissioners REVIEW and ACCEPT the attached analysis and report relative to the safety and security requirements for the Summit of the Americas.
2. That the Board of Police Commissioners TRANSMIT the report to the City Council, Committee on Economic Development and Jobs.

DISCUSSION

In collaboration with multiple entities, the Department has been engaged in detailed planning efforts in regards to the upcoming Summit of the Americas, being hosted by the City of Los Angeles, June 6-10, 2022.

The Summit of the Americas is the only meeting of leaders from the countries of throughout the Western Hemisphere (the Americas). This event takes place once every three years and this will be the first time the United States has hosted the Summit since its inception in 1994. It is anticipated this event will involve over 500 foreign government representatives, including over 30 heads of state and additional cabinet level dignitaries representing the diplomatic, foreign affairs, and trade interests of their nations. At least three additional multi-day ancillary summits, or forums, will take place which will involve the visiting dignitaries. Each will attract over 1,000 additional public and private parties and organizations engaged in international commerce and business, diplomacy and youth engagement.

The management of this event, to include security and protection of the involved venues as well as visiting foreign and domestic government officials, is a large undertaking which will require extensive personnel from multiple agencies at the local, state and federal level.

The attached report does not contain sensitive material requiring recess to closed session. However, should questions be posed, or further discussion be required, relative to more specific information on venues, security measures or deployment, it is recommended the hearing authority recess to closed session pursuant to Government Code Section 54957(a).

The Honorable Board of Police Commissioners

Page 2

1.1

Should further information be required, please have a member of your staff contact Commander Shannon K. Paulson, Assistant Commanding Officer, Counter-Terrorism and Special Operations Bureau, at (213) 486-8780.

Respectfully,



MICHEL R. MOORE
Chief of Police

Attachments

**BOARD OF
POLICE COMMISSIONERS**
Approved  *May 10, 2022*
Secretary *Rebecca Mung*



A note from the desk of...

Assistant Chief Al Labrada
Director, Office of Special Operations

April 26, 2022

MICHEL R. MOORE
Chief of Police

SUBJECT: SECURITY REQUIREMENTS RELATIVE TO THE SUMMIT OF THE
AMERICAS – RESPONSE TO CITY COUNCIL MOTION
(COUNCIL FILE NO. 22-0606-S2)

Chief,

I reviewed the attached response prepared by Counter-Terrorism and Special Operations Bureau regarding the security requirements relative to the Summit of Americas. I concur that the planning and deployment of Department personnel for this event is an enormous undertaking.

As always, I am available to discuss this matter should you have any questions.

Thank you,

Al

Attachments

INTRADEPARTMENTAL CORRESPONDENCE

April 26, 2022
1.15

TO: Chief of Police

FROM: Commanding Officer, Counter-Terrorism and Special Operations Bureau

SUBJECT: SECURITY REQUIREMENTS RELATIVE TO THE SUMMIT OF THE AMERICAS – RESPONSE TO CITY COUNCIL MOTION (COUNCIL FILE NO. 22-0606-S2)

Attached for your approval and signature is an Interdepartmental Correspondence addressed to the Board of Police Commissioners (BOPC) and an attached fact sheet documenting our response to a City Council Motion regarding safety and security issues relative to the upcoming Summit of the Americas.

Specifically, the City Council motion listed four points of inquiry put forth by the City Council:

- The safety and security requirements relating to the Summit.
- The partnership with Federal State and local safety agencies in preparing for the Summit.
- The City's budgetary requirements to ensure safety and security during the Summit.
- The City's efforts to ensure cost recovery for expenses attributable to the Summit.

The attached fact sheet addresses the first two points in detail. The third point of inquiry was acknowledged to be outside the scope of the Police Department as it is inclusive of multiple City agencies. However, the current Department cost estimates, based on the largely unconfirmed schedule of events and venues, have been provided within the fact sheet. The final point of inquiry is acknowledged by the Office of the City Administrative Officer to be entirely within their area of responsibility. However, due to the time constraints created by the current City budget process, they were unable to provide a response for inclusion in our fact sheet.

The attached report does not contain sensitive material requiring recess to closed session. However, should questions be posed, or further discussion be required, relative to more specific information on venues, security measures or deployment, it is recommended the hearing authority recess to closed session pursuant to Government Code Section 54957(a).

Chief of Police

Page 2

1.15

If you should have any questions or concerns, please contact Commander Shannon K. Paulson, Counter-Terrorism and Special Operations Bureau at (213) 486-8780.



DAVID J. KOWALSKI, Deputy Chief
Commanding Officer
Counter-Terrorism and Special Operations Bureau

APPROVED:



AL LABRADA, Assistant Chief
Director, Office of Special Operations

Attachments

FACT SHEET

RESPONSE TO CITY COUNCIL MOTION REGARDING SECURITY REQUIREMENTS RELATIVE TO THE SUMMIT OF THE AMERICAS (OCOP Project No. 2022-04-02/OSO Project No. 059-2022) April 18, 2022

Background. On March 8, 2022, the Los Angeles City Council, Committee on Economic Development and Jobs, approved a Motion relative to security requirements for the Summit of the Americas (henceforth referred to as the Summit) and submitted it to the Council for consideration. The full City Council subsequently approved this Motion (Council File No. 22-0606-S2) and directed the Los Angeles Police Department (LAPD) to report back in regards to:

- The safety and security requirements relating to the Summit.
- The partnership with federal, State, and local safety agencies in preparing for the Summit.
- The City's budgetary requirements to ensure safety and security during the Summit.
- The City's efforts to ensure cost recovery for expenses attributable to the Summit.

Investigation. Pursuant to this Motion, Counter-Terrorism and Special Operations Bureau, who has primary planning duties regarding the Summit, conducted an analysis in an effort to address these inquiries.

Findings. It should be noted that, at the time of this analysis, many important determining factors in regards to staffing and expenditures, remain unresolved. Specifically, the schedule of events and the identification of venues, remain largely unconfirmed. There is strong indication the formal schedule of events will be limited to June 7 through 10, 2022. However, at least five of the 11 known official events remain unresolved regarding location and, in some cases, even regarding specific date and time. As such, the Department and our partner agencies remain unable to conduct security and staffing assessments. Thus, the following estimates remain tentative and are based on a variety of unproven planning assumptions.

Safety and Security Requirements Related to the Summit

The LAPD's Strategic Planning Team for the Summit has established four primary objectives related to this event:

- Dignitary protection;
- Site security;
- Transportation and movement; and,
- Crowd management and control.

As noted, the Summit is a significant international event which includes the likely attendance of world leaders from throughout the Western Hemisphere. As such, security of the event is of utmost concern. Plans are currently being formulated, in conjunction with City, regional, State and federal partners, to facilitate the safe and secure participation and movement of those dignitaries between the various events and venues associated with the Summit.

FACT SHEET

RESPONSE TO CITY COUNCIL MOTION REGARDING SECURITY REQUIREMENTS RELATIVE TO THE SUMMIT OF THE AMERICAS (OCOP Project No. 2022-04-02/OSO Project No. 059-2022) April 18, 2022

The sheer number of events and venues, both primary and auxiliary, places an unprecedented staffing requirement on the Department. Due to the unique security concerns presented by the nature of attendees, the venues in many cases must be entirely secured and subject to a hard closure. This involves the establishment of a perimeter, then a sweep by use of bomb detection canine and other hazardous materials detection equipment. This perimeter must be maintained in conjunction with governed entry control points permitting only credentialed access. For several event locations, this secured footprint will be maintained 24 hours per day, for multiple days depending on the duration of the event.

The Department must also consider the fact the stated basic intent of this event, international discourse on shared governmental concerns, and the various social and geo-political topics being addressed, are likely to spur public interest, activism and potential demonstrations. Prior Summit of the Americas have resulted in large scale demonstrations that have, unfortunately, devolved into riotous behavior. Department personnel assigned to Summit preparation efforts have already noted various social media posts reflecting high levels of interest by historically active protest groups. Analysis of the various events has led to the identification of at least three separate events/venues we believe are likely to attract some level of demonstration or protest. It should be noted each of these are multi-day events at separately located venues.

In recognition of this fact pattern and concerns, the United States Secret Service is currently exploring options for the construction of physical barriers (involving cement K-rail and chain link fencing) surrounding the venue for the primary Leaders' Summit, plenary and bilateral meetings as well as those locations likely to provide overnight accommodations for a significant number of dignitaries.

Other than requiring and arranging for hard security barriers or perimeter obstacles (K-rail and fencing) at certain venues, federal authorities will have no further involvement in site protection or crowd control. Their primary (and sole) function remains the protection of high-ranking dignitaries and their immediate removal should a threat arise. Overall site protection and crowd control and crowd management remain the sole responsibility of local authorities, specifically the LAPD.

Significant staffing will be dedicated to standby elements (mobile field forces) capable of immediately responding to support fixed site security personnel as well as conduct crowd control or crowd management maneuvers as required. In addition, such standby elements must be sufficiently staffed to effectively respond and address such needs at a minimum of three separate locations, concurrently.

Partnership with Federal, State and Local Safety Agencies

The LAPD, and specifically the Strategic Planning Team, is working in very close partnership with our local, state and federal partners. Ongoing planning and

FACT SHEET

RESPONSE TO CITY COUNCIL MOTION REGARDING SECURITY REQUIREMENTS RELATIVE TO THE SUMMIT OF THE AMERICAS (OCOP Project No. 2022-04-02/OSO Project No. 059-2022) April 18, 2022

information sharing efforts for the Summit currently involve appropriate elements of the following agencies:

- Federal Emergency Management Agency (FEMA);
- Department of Homeland Security (DHS);
- United States Secret Service (USSS);
- Department of State, Dignitary Security Services (DSS);
- Department of State, Office of Foreign Mission;
- Federal Bureau of Investigation;
- Transportation Security Administration (TSA);
- California Office of Emergency Services;
- California Highway Patrol (CHP);
- Los Angeles County Sheriff's Department;
- Los Angeles World Airports;
- City of Los Angeles, Emergency Management Department (EMD);
- Los Angeles Fire Department;
- City of Los Angeles, Department of Transportation (DOT);
- City of Los Angeles, Department of Tourism; and,
- City of Los Angeles, Office of the Mayor.

The USSS and DSS have both advised they have mobilized the entirety of their agent base, to include cancellation of vacations, for the duration of this event (referred to as a "leave freeze"). In addition, the USSS will be assigning a large number of officers from their Uniformed Division to the various events to conduct entry control (examining credentials and conducting searches). The USSS has primary responsibility for dignitary protection for all visiting heads of state, the President and Vice President of the United States, and their immediate family members. In some circumstances, they may also provide protection details for other high ranking (cabinet level) United States dignitaries (depending on current threat analysis). The remaining visiting dignitaries (cabinet level, foreign ministers, etc) will receive protection details and security coordination provided by the DSS.

The USSS is coordinating interior security and primary entry control at those venues which will be attended by their protectees. Most of these events will be closed to all except those heads of state, their immediate staff and appropriately credentialed personnel. At this time, a minimum of four separate events at four separate venues have been identified that will meet the criteria. The remaining venues will host those dignitaries under the protection of DSS, as well as additional invitees from the business and diplomatic world, academia, and other interested elements of the international public. However, there is an acknowledged potential for any of the USSS protectees to make an unplanned visit to any Summit-related event or venue (such as one of the auxiliary or stakeholder summits). This type of unexpected movement will pose

FACT SHEET

RESPONSE TO CITY COUNCIL MOTION REGARDING SECURITY REQUIREMENTS RELATIVE TO THE SUMMIT OF THE AMERICAS (OCOP Project No. 2022-04-02/OSO Project No. 059-2022) April 18, 2022

additional security concerns and requirements for the protection team as well as Department personnel staffing the identified venue.

The USSS and DSS are working with the LAPD, DOT and the CHP to coordinate movement of the various dignitary motorcades. These motorcades may number anywhere from one to potentially ten vehicles and may involve hard (e.g. semi-permanent) or soft/rolling road or lane closures, depending on the dignitaries involved. These motorcades will be planned in conjunction with specific vehicle accessways or entry points to particular venues, again depending on the dignitary involved. Many, if not most, of these routes of travel will remain confidential, for obvious security reasons.

Finally, federal and local authorities are working together to implement a Joint Information System (JIS) to address the flow of information, to include “push” messaging, as well as responses to specific public and media inquiries. The various events and the security footprint they will require around venues will cause an understandable disruption to routes of travel and access to businesses, etc. It is imperative that messaging be robust and responsive to the public’s needs, while still maintaining the appropriate levels of confidentiality required in regards to specific topics which impact operational security. The City’s EMD will take lead on this JIS coordination effort, partnered with the Office of the Mayor regarding the specific content of City- provided messaging. All such messaging will likely be subject to review by federal authorities within the JIS (USSS, White House Office of Protocol, etc.) prior to release.

City’s Budgetary Requirements to Ensure Safety and Security

The Department is engaged in ongoing efforts to obtain a reasonably accurate estimate of personnel costs related to staffing the Summit. This has been, and continues to be, complicated due to many of the events being unconfirmed regarding both venue and, in some cases, even the specific date(s) of the event. The wide variance in the potential venues being considered for some events make it impossible to render a staffing estimate with any accuracy. Similarly, without a more confirmed schedule of events and awareness on those events which could be occurring concurrently, the Department is unable to determine a reasonable requirement for staffing each specific date.

As of the writing of this fact sheet, Summit related events are tentatively scheduled to take place beginning on Monday, June 6, through Friday, June 10, with Wednesday, June 8, and Thursday, June 9, currently having the largest number of events and the greatest staffing demands. There is a strong likelihood the Department will be required to mobilize for a minimum of four days. Based on previously prepared estimates, the cost to mobilize the Department is approximately \$6.4 million for a 24-hour period.

FACT SHEET

RESPONSE TO CITY COUNCIL MOTION REGARDING SECURITY REQUIREMENTS RELATIVE TO THE SUMMIT OF THE AMERICAS (OCOP Project No. 2022-04-02/OSO Project No. 059-2022) April 18, 2022

At a level below full mobilization for those days with a less rigorous event schedule, it is currently believed the Department will require a minimum of approximately 2000 officers, spread over a 24-hour period. To meet this staffing level, utilizing certain planning assumptions (e.g. all on duty personnel with limited extended end of watch overtime to facilitate 12-hour operational periods, etc.), the cost is estimated at over \$3.1 million per day.

It should be noted these estimates do not address the personnel and services provided by other City agencies which may be considered as associated with public safety (such as the DOT), nor do they include the additional, yet undetermined Department costs associated with an operation of this magnitude, including but not limited to:

- The use of non-traditional methods of transportation, such as contracted buses, for the deployment of personnel to fixed posts;
- The potential need to feed personnel placed at fixed posts for a 12-hour period, with no ability to obtain or store their own refreshments on or near their post; and,
- The infrastructure and equipment costs associated with 24-hour special event operations and management which must be provided by other City agencies or contract services (lighting, sanitation, generators and computer accesses required to process, check in and check out, deploy and track personnel).

City's Efforts to Ensure Cost Recovery for Expenses Attributable to the Summit¹

The Police Department is not in a position to address the overall efforts of the City to pursue cost recovery for the Summit. Communication was made to the Office of the City Administrative Officer (COA) who acknowledged the responses to portions identified within the Motion as item iii (The City's budgetary requirements to ensure safety and security during the Summit) and iv (The City's efforts to ensure cost recovery for the expenses attributable to the Summit) were within their area of responsibility. However, they advised due to the workload required for the current City budget process, they were unable to provide a report at this time.² They requested that a copy of the report submitted by the Department in response to the Council Motion be provided to them.

¹ Department of State, Public Notice 11505, titled Ninth Summit of the Americas Leaders Meeting, was published in the Federal Register, Volume 86, No. 159, August 20, 2021; <https://www.govinfo.gov/app/details/FR-2021-08-20>; pages 46900-46901. The Notice announced the invitation for United States cities to submit proposals to host the Summit in the summer of 2022 and included the following statement regarding costs and funding: "Cities that bid on such events must take into account and budget for the extensive costs of Security and Public Safety, as that responsibility lies solely with the host city. The USSS and DS do not reimburse local police for costs of supporting visiting foreign dignitaries."

² As addressed by Ed Roes, Chief Administrative Analyst, Public Safety Budget & Policy Analysis Group, Office of the City Administrative Officer, in email dated April 21, 2022.

FACT SHEET

**RESPONSE TO CITY COUNCIL MOTION REGARDING
SECURITY REQUIREMENTS RELATIVE TO
THE SUMMIT OF THE AMERICAS
(OCOP Project No. 2022-04-02/OSO Project No. 059-2022)
April 18, 2022**

It should be noted the Department has been responsive to multiple requests from the Office of the Mayor for cost estimates and related information, as they have pursued potential cost recovery avenues on behalf of the City.

Recommendations. In regards to cost tracking, analysis and potential recovery, it is recommended that the CAO assign appropriate staff to the City's Emergency Operations Center (EOC) during all operational periods. These personnel should be located within the Administration and Finance Section where they can review all incoming reports associated with costs and track them appropriately. They will also be afforded the opportunity to review requested expenditure items that may be submitted to the EOC.

Conclusions. The Department will continue to work collaboratively with our various local, state and federal partners to provide for the safety and security of this international event. A more comprehensive report on the staffing and management of the event, as well as associated costs, can only be provided upon confirmation of the schedule and venues of the various related events.